

Government of Canada

Gouvernement du Canada

Veterans Ombudsman Ombudsman des vétérans



Veterans Ombudsman



Office of the Veterans Ombudsman

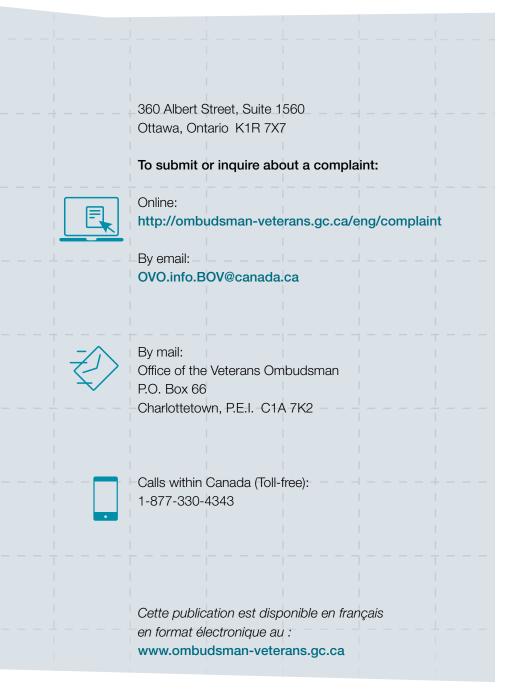


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A Message from the Ombudsman

After eight years serving as a special advisor

to six Ministers of Veterans Affairs, I am proud to present to you my final Annual Report. It encompasses all activities that the Office of the Veterans Ombudsman (OVO) undertook from April 1, 2017, to March 30, 2018.

Last year was another busy year for the OVO team, which was celebrating 10 years of operations. Over the past decade, the OVO has helped tens of thousands of Veterans and their families. Not only did we change the lives of these specific individuals, but we also influenced change in the way some benefits are administered for all Veterans.

Over the course of 2017-18, I participated in hearings before the House of Commons Standing Committee on Veterans Affairs (ACVA) and the Senate Subcommittee on Veterans Affairs (VEAC) on the topics of transition, mental health, and a comparative study of services to Veterans in other jurisdictions. I am pleased that both committees included my opinions and evidence-based findings in many of their report recommendations. Also, I continued to push for greater clarity and transparency for Veterans and their families as the measures from Budget 2017 were being implemented, including the new Caregiver Recognition Benefit and Education and Training Benefit, and expanding access to the Military Family Resource Centre for medically-released Veterans and their families.

Additionally, I met with hundreds of Veterans and their families, Veterans' advocates, and Veterans' organizations nationwide at numerous stakeholder meetings and town halls that I hosted. I also attended and participated in many other Veterans' events. By listening to Veterans from across the country, I continued



to gain a better understanding of the issues and concerns that are affecting all of them.

I am often asked if I have seen "real change" for Veterans and their families in my time as Veterans Ombudsman. My answer is an unequivocal "yes". The recommendations I made have led to both legislative and regulatory changes, as well as changes to policies and processes, and new benefits and services. All these changes represent more support today for Veterans and their families than was the case in 2010.

I want to thank everyone who has contributed, during my mandate, to help Veterans and their families, and I want to give a special thanks to my OVO team, Veterans organizations, and the members of the Veterans Ombudsman Advisory Council. I have been honoured to work with all of you and to benefit from your experience to better support Veterans and their families. It is important that the OVO and the Veterans' community continue the great work they accomplish together in promoting positive change!

Ans

Guy Parent Veterans Ombudsman

A Word from our Deputy Ombudsman



This has been another milestone year for the OVO as we continued to assist Veterans and their families and positively influence change for the Veterans' community.

Veterans and their families made over 9,000 contacts with our frontline during the past year. This represents over 2,000 more contacts than the year before. The situations of these individuals are seldom simple and they are often emotionally-charged, but their issues are real. Many Veterans see our frontline as their last hope to resolve their issues.

What we hear from Veterans and their families on the frontline helps us to identify systemic issues that need to be addressed by Veterans Affairs Canada (VAC). It leads us to conduct reviews of these issues, and then release reports that make recommendations for improvement. In 2017-18, we published three: Actuarial Analysis Follow-up Report, Continuum of Care: A journey from Home to Long Term Care, and Transitioning Successfully: A Qualitative Study, which led to 11 recommendations. We will continue to closely monitor action on these recommendations in the coming months. The OVO also presented at a number

of conferences both in Canada and in the United States, with a view to share best practices with other ombudsman organizations.

The OVO continued to seamlessly integrate new digital opportunities into our outreach activities. We exceeded our expectations when almost 20,000 Veterans, their families, and other Canadians participated in a Facebook Live Q&A with VAC on the announced "Pension for Life," on March 13, 2018.

This year, we implemented a new Ombudsman File Tracking System, which helps us better manage our increasing workload and gain greater insight into trends. We also implemented an online complaint application to make it simpler for Veterans to submit a complaint or to seek a review of their complaints. More improvements are planned for the future.

On behalf of the OVO, I would like to thank Guy for his expert leadership as Ombudsman over the past eight years. Soon we will be gearing up to welcome the new Veterans Ombudsman in 2018-19.



Sharon Squire
Deputy Veterans Ombudsman

Making a Difference for Veterans and Their Families

Each year, thousands of Veterans and their families contact

us to get help regarding VAC's programs and services. Some of their stories have been inserted throughout this report, and although names of individuals are not disclosed to protect privacy, these are real stories that occurred in 2017-18.



Success Story

An Overpayment Situation: Helping a Veteran's Survivor

A Veteran who received Veterans Independence Program benefits passed away. The spouse moved in with their daughter and immediately informed VAC of the new living arrangement, and later sent several other letters to VAC informing them that the grounds of the new home no longer required assisted maintenance. VAC, however, continued to issue payments for several years.

Eventually, VAC requested a repayment of several thousand dollars. The Veteran's survivor was very upset. As far as the Veteran's survivor knew, VAC was informed and had approved all the necessary benefits.

The Veteran's survivor had done everything correctly, and none of VAC's communications throughout the years had led the Veteran's survivor to believe that she would have to repay VAC.

When the survivor contacted our Office for help, we spoke to the daughter who told us, "We did everything VAC asked. We were very upset by these overpayment demands, and it's unfair to expect us to repay that now."

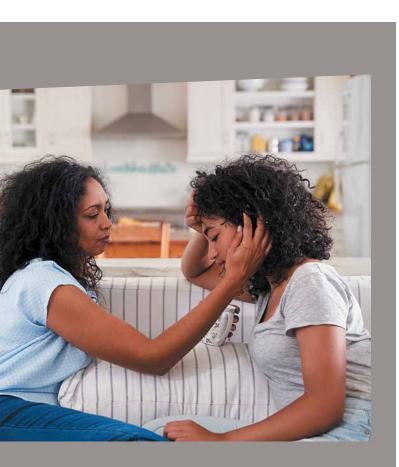
After reviewing the file, our Office requested that VAC write-off the overpayment. This request was initially met with resistance, but after contacting Kirkland Lake Finance with a chronological account of what happened and quoting relevant policy, we succeeded.

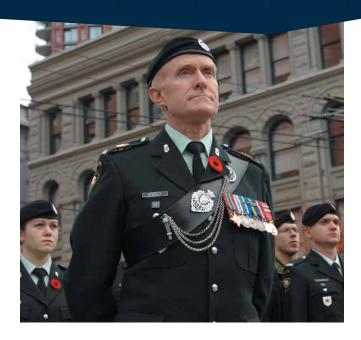
We were glad we could help!

How We Help

Who We Are

We work to ensure that Canada's Veterans, serving members of the Canadian Armed Forces (CAF) and the RCMP, their families, and other clients of VAC, are treated respectfully, in accordance with the *Veterans Bill of Rights*, and receive the services and benefits that they require in a fair, timely, and efficient manner. We play an important role in raising awareness of the needs and concerns of the entire Canadian Veterans' community.





Who We Serve

- Veterans of the Second World War and the Korean War
- Veterans of the Canadian Armed Forces (CAF) (Regular Force and Reserve Force).
- Serving members of the CAF (Regular Force and Reserve Force).
- Veterans of the RCMP, and serving members
- Immediate family members and caregivers of any of the above-mentioned groups
- Survivors of Veterans

What We Do



Assist - Inform

...those who call for help, by providing necessary information and by facilitating referrals to service providers who can best help them.



Address complaints

...from those who believe they have been treated unfairly by VAC or other service providers.



Conduct research

...to produce reviews and reports containing recommendations to address systemic issues than can potentially affect many other Veterans and their families.



Provide advice

...to the Minister of Veterans Affairs and Parliamentary Committees on issues of importance to Veterans and their families.

Veterans Ombudsman Advisory Council



- Provides advice to the Veterans Ombudsman on issues related to his mandate
- Assists in promoting the well-being of all Veterans and their families by identifying emerging issues of importance to the Veterans' community and by providing advice to the Ombudsman on how to best approach those issues

Members:

Pierre Allard

Heather Armstrong

Stacey De Savoye

Larry Gollner

Dave Leblanc

Jim Lowther

Luc O'Bomsawin

James Popplow

Heidi Sveistrup

Success Story

Veterans Independence Program Benefits for a Veteran in Need

A Veteran who was over 80 years old reached out to our Office because he was denied Veterans Independence Program (VIP) benefits for housekeeping and grounds maintenance. The Veteran suffered from serious heart ailments, in addition to a host of other health problems. His wife was permanently disabled and he was her main caregiver. They lived off a minimal income, and had to pay someone to help with housework and yardwork.

VAC based their decision on a determination that there was no direct link between the Veteran's need for VIP benefits and his pensioned condition, and he did not meet the eligibility criteria for a frail pensioner.



Our Office reviewed the Veteran's file – specifically, a nursing assessment that outlined the Veteran's health conditions, and recommended benefits for housekeeping, grounds keeping, and snow removal, along with the need for assistance with meals. We asked the Department to review the file urgently as the Veteran was in hospital. VAC reviewed his file and the frail pensioner criteria, and found that he did, in fact, meet the eligibility criteria. They immediately approved VIP benefits retroactively to the date of the initial application.

2017/18 at a Glance

Making Recommendations and Conducting Research

The Office of the Veterans Ombudsman provides evidence-based analysis to support decision making. We consult with Veterans and stakeholders, publish reviews, reports and infographics, and make recommendations on key issues of concern to Veterans and their families. In 2017-18, the following reports highlighted issues that need to be addressed and made recommendations for improvement.



Actuarial Analysis Follow-up Report

- Published May 4, 2017.
- Evaluated the changes to financial benefits that were made to the New Veterans Charter (NVC) since our 2013 Actuarial Analysis review and report.
- Used eight different scenarios to compare and analyze the effects of financial benefits on lifetime compensation for Veterans.
- Concluded that although improvements were made, some areas still required further review and improvement.
- Made four recommendations to reduce complexity and better meet the lifelong financial needs of Veterans and their families.

Continuum of Care: A Journey from Home to Long Term Care

- Published October 17, 2017.
- Provided an update on the current context related to the continuum of care.
- Made recommendations to address gaps in three key areas across the continuum of care:
 - Care at home
 - Assisted living
 - Long-term care





Transitioning Successfully: A Qualitative Study

- Published November 2, 2017.
- Provided a literature review summary.
- Described the OVO's two-phased study to better understand the factors that contribute to a successful transition from military to civilian life.
- Conducted in-depth interviews with 15 medically-released Veterans who self-identified as having successfully transitioned.
- Identified several contributors and challenges to a successful transition.
- Findings included:
 - What helps? Being proactive and "owning" one's transition;
 having a supportive spouse or family member; planning ahead and preparing.
 - What is a challenge? Finding a new sense of purpose outside
 of the military; concern with maintaining financial security postrelease; equating military experience with civilian work experience;
 stigma towards mental health created reluctance to seek help.

Research: Reviewing VAC's Service Delivery

We consulted with the Veterans' community, through blogs and social media engagement, to assess the challenges Veterans face with respect to accessing benefits and services from VAC.

What we heard?

- Process is too complex
- Information is not always clear or transparent
- Decisions take too long.

To follow up on these findings, we have initiated a review of the timeliness of VAC decisions, leading to the publication of the *Meeting Expectations: Timely and Transparent Decisions for Canada's III and Injured Veterans* report in 2018-19.

Success Story

Retroactive Pension Rate Increase

A Veteran received a favourable decision from the Veterans Review and Appeal Board (VRAB) that resulted in an increased assessment of his pensioned condition. At the time the decision was rendered, the Veteran had been paid the maximum (100%) for his combined disability pension and awards, and according to VAC policy, no further payments were authorized. However, the effective date of the VRAB decision fell at a point in time when the Veteran had not reached a total assessment of 100%, so an increase in his pension rate was possible.

Our Office reviewed the complaint and found that VAC's interpretation of the policy was not Veterancentric. We argued that the decision fell under the authority of the *Pension Act* and it was payable



retroactively to the date of application and should not be affected by New Veterans Charter-related policy.

This complex case required high-level discussions with VAC over an extended period. As a result of our Office's intervention, VAC agreed to adjust the disability pension and disability awards payments retroactively to the effective dates. This resulted in a 10% increase in the Veteran's pension for life.

Helping Veterans and their families

How our clients reached us













6,904 1,445

Phone

Email

Online

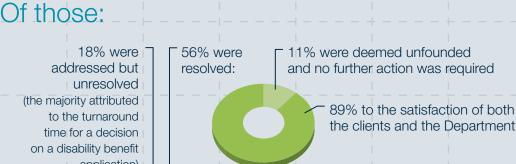
(complaint form)

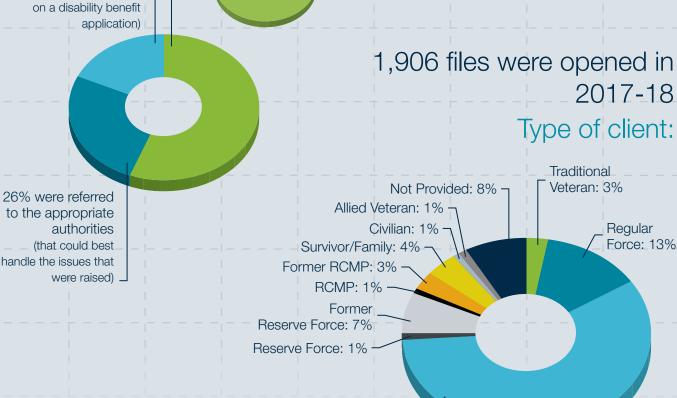
In-person

9,183

11

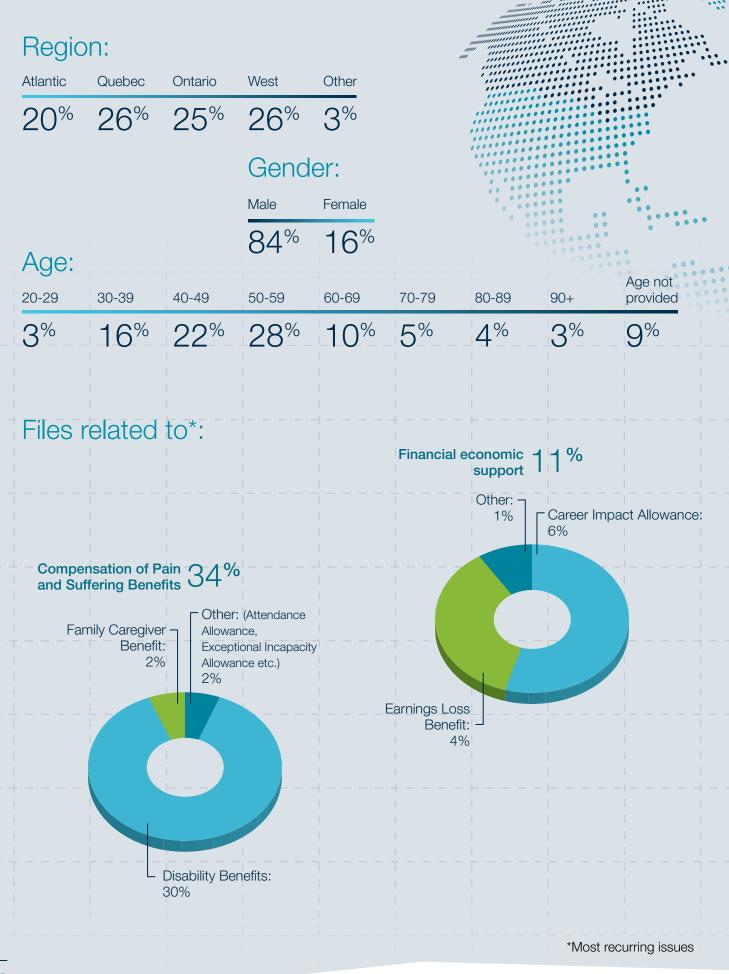
1,713 files were addressed during 2017-18

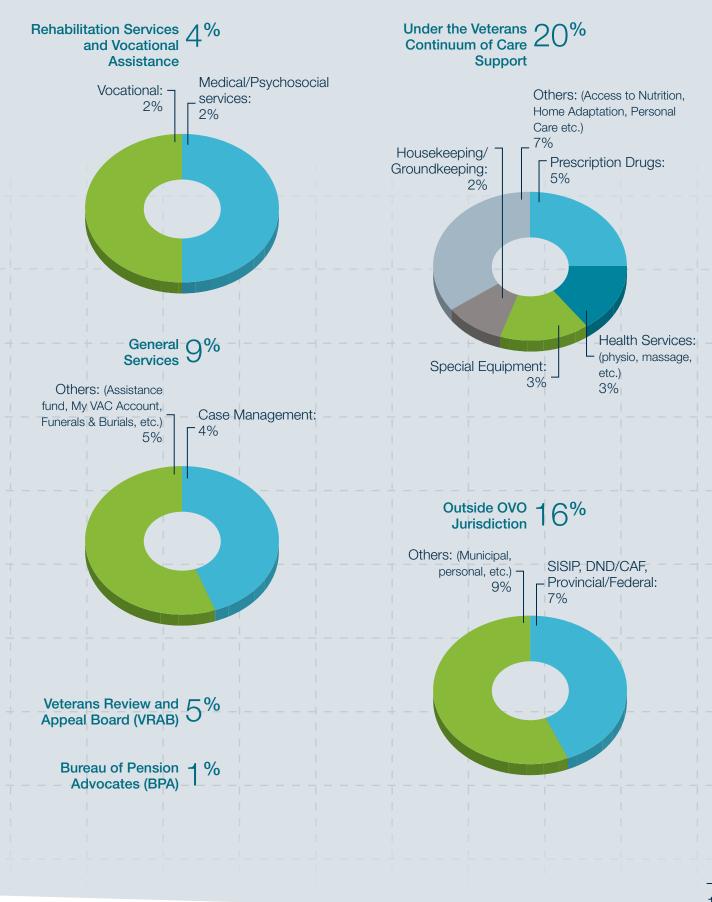




Former

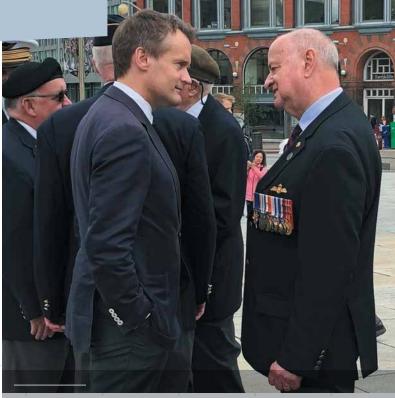
Regular Force: 58%





Influencing Parliamentarians

Parliamentary Committees are created and empowered by the House of Commons or Senate. They provide an opportunity for parliamentarians to study an issue and make recommendations for change. Their role has been important over the years in relation to advancing change in Veterans' issues, and 2017-18 was no exception. The Veterans Ombudsman appeared before committees and influenced change each time. For example:



In the photo are the Veterans Ombudsman Guy Parent with Minister Seamus O'Regan.

House of Commons Standing Committee on Veterans Affairs (ACVA)

- Comparative Study of Services to Veterans in Other Jurisdictions
 - The Veterans Ombudsman and the Deputy Veterans Ombudsman appeared before ACVA on May 1 and November 2, 2017.
 - As the first witness at the hearings, the Ombudsman set the tone by stating: "I think it is important to look at what other countries are doing to support their Veterans in order to keep up with best practices. However, I also think it is imperative to develop Canadian solutions to address Canadian challenges and problems."
- Mental Health and Suicide Prevention Among Veterans: A Family Purpose
 - In the June 16, 2017, ACVA report, the
 Veterans Ombudsman was noted in relation
 to the Committee's Recommendation 10:
 "...for military personnel who are released
 for medical reasons, all benefits should be
 adjudicated, and all services put in place before
 the member is officially released."
- Barriers to Transition and Measurable Outcomes of Successful Transition
 - The Veterans Ombudsman and the Deputy
 Veterans Ombudsman appeared before ACVA
 on February 27, 2018.
 - In the Committee's report, A Seamless
 Transition to Civilian Life for all Veterans: It's time for Action, the Veterans Ombudsman is mentioned 38 times and his position is cited in the justification for seven of the report's 15 recommendations.

Success Story

House of Commons Standing Committee

on Finance (FINA)

- Study of Bill C-44, An Act to Implement Certain Provisions of the Budget Tabled in Parliament on March 22, 2017, and Other Measures
 - The Veterans Ombudsman's May 19, 2017,
 brief noted that he was pleased that the
 Government had taken his recommendations and those of many Veterans' organizations seriously and in Bill C-44 was moving forward on several of them.
 - He noted that Budget 2017 recognized the role of caregivers by providing compensation directly to them through the new Caregiver Recognition Benefit, for which he had been advocating strongly. He characterized this new benefit as a substantive step forward in recognizing that family members who act as caregivers, need benefits in their own right because of the significant role many play in supporting Veterans.
 - He also noted that the new Education and Training Benefit had the potential to provide significant support to all releasing members, including Reservists, who wish to further their education after their service and could be a real game changer for Veterans transitioning to civilian life.

Medical Marijuana for a Veteran Overseas



A Veteran who was approved for medical marijuana in Canada was denied this treatment when he moved overseas. VAC does not reimburse the cost of cannabis for medical purposes when a veteran purchases cannabis outside Canada, because the Department is not able to adequately ensure the same level of regulatory oversight internationally as what is done by Health Canada.

The Veteran suffered from a unique medical condition, in which other forms of medication are harmful to his health. He was paying for his medical marijuana out of his pocket, at a cost of roughly \$600 per month. Our Office looked into the circumstances and approached the Department on the client's behalf. We explained our findings: the medical authorization, testing and sale of medical marijuana is federally regulated in the country in which he resides, similar to the way Health Canada oversees medical marijuana in Canada.

As a result, VAC agreed to reimburse the expenses on an exceptional basis.

Outreach and Engagement



Events and Engagement

5

Stakeholder meetings

3

Town Hall meetings

19,343

views

Facebook live event – March 13

6

Presentations at conferences (in Canada and internationally)

5

Parliamentary committee appearances/submissions



In the photo are Deanna Fimrite, Dominion Secretary-Treasurer of ANAVETS, Guy Parent, Veterans Ombudsman, and Jacques Bouchard, Deputy Chair of the Veterans Review and Appeal Board



Digital Media

Website:

35,238

visitors

15,797

(new visitors since last year)

Facebook:

5.1K

Fans

17K

engagements

2nd

Facebook Live

19%

increase in followers

Twitter:

2.6K

Followers

2.4K

Engagements

17%

increase in followers

Instagram:

91

followers (launched in September 2017)



Traditional Media

24

Interviews

12

News releases

7

Media advisories

7

Articles/Op-eds

211

Print/Radio/TV Media mentions



Main topics discussed during outreach events and in social media:

- Complexity of VAC's benefits and application processes
- Turnaround times
- Communication with VAC
- Veterans ID card
- Transition to civilian life
- Pension for Life

Veterans Ombudsman Commendation

Each year, the Veterans Ombudsman and his Advisory Council select individuals and groups who demonstrate an inspiring dedication to Veterans and their families through their work and organizations. The Veterans Ombudsman Commendation is awarded in recognition of their outstanding efforts for positive and lasting change in the Veterans' community.

The 2017 recipients of the Veterans Ombudsman Commendation were:

- For his lifetime contribution of helping Veterans:
 - Lieutenant-General (Ret'd) Louis Cuppens,
 C.M.M., C.D

- For his ongoing contribution to the military community, and especially Aboriginal Veterans:
 - Sergeant (Ret'd) Daniel Lafontaine
- For matching more than 90 Veterans and First Responders with service dogs across Canada:
 - Paws Fur Thought
- For its outstanding work in providing affordable housing to Veterans:
 - New Chelsea Society



Financial Statements

As per the 2017-18 Departmental Plan, the Veterans

Ombudsman's planned spending was \$5.2 million for fiscal year 2017-18. The actual authorities at the end of fiscal year 2017-18 were \$5.5 million.

Planned Spending and Treasury Board Authorities 2017-18

	Salary	Operating	2017-18	2017-18
Organization	(Planned)	(Planned)	Planned	Authorities
Office of the Veterans Ombudsman	\$2,801,800	\$973,900	\$3,775,700	\$3,775,700
Veterans Affairs Canada	\$725,426	\$179,408	\$904,834	\$904,834
(provision of services to the Office)	Φ125,420	Ψ179,400	ψ904,034	ψ904,054
Employee Benefit Plan			\$553,774	\$547,167
Net Adjustments				\$000.170
(inc. Collective Bargaining)				\$226,173
Totals			\$5,234,308	\$5,453,874

Veterans Ombudsman Program and Operational Expenditures 2017-18

Program or Operational Requirements	Expenditures
Salaries and Wages	\$2,770,321
Total Salaries and Wages	\$ 2,770,321
Transportation and Communications	\$195,997
Information	\$23,892
Professional and Special Services	\$249,954
Rentals	\$19,042
Purchased Repair and Maintenance	\$5,910
Utilities, Materials and Supplies	\$27,541
Acquisition of Machinery and Equipment	\$33,666
Other	\$16,342
Total Operating Expenditures	\$572,344
Total – OVO	\$3,342,665

2017-18 Veterans Affairs Canada, Program and Operational Expenditures for the Provision of Services to the OVO (Excluding Internal Services)

Program or Operational Requirements	Expenditures
Salaries and Wages	\$765,089
Operating Expenditures	\$127,260
Total	\$892,349

2017-18 Summary of Expenditures

	Expenditures
Office of the Veterans Ombudsman	\$3,342,665
Veterans Affairs Canada (provision of services)	\$892,349
Employee Benefit Plan	\$547,167
Retroactive Collective Bargaining	\$146,916
Other (Paylist Allocation etc)	\$31,137
Total expenditures	\$4,960,234

How to Reach Us

